



June 9, 2015

Dear Senator:

The Waters Advocacy Coalition (WAC) asks you to support S. 1140, The Federal Water Quality Protection Act. The bill would require the withdrawal of the joint rulemaking recently finalized by the U.S. Environmental Protection Agency (EPA) and the U.S. Army Corps of Engineers (Corps) revising the definition of "waters of the United States" (WOTUS) under the Clean Water Act (CWA). S. 1140 then provides to EPA and the Corps the procedural and substantive direction necessary for development of a more reasonable rule that will protect the nation's navigable waterways.

WAC is a broad coalition representing the nation's construction, real estate, mining, agriculture, transportation, forestry, manufacturing, and energy sectors, as well as wildlife conservation and recreation interests. Upon release of the final rule on May 27, 2015, members of WAC were disappointed to learn that many of the concerns we had discussed with the agencies were not addressed in the final rule. We continue to believe that the only reasonable approach to develop this important regulation is through robust federal-state consultation with input from other stakeholders, including the regulated community.

For many years, WAC members have engaged the agencies in the hope of finding a mutually acceptable and logical pathway to a revised regulatory regime. By way of regulatory comments, letters, in-person meetings, and testimony at congressional hearings, WAC members have repeatedly urged the agencies to develop a rule that would provide stakeholders with a reasonable regulatory approach designed to achieve environmental protections without hindering the American economy. Despite promises to the contrary, the final rule lacks the framework that would promote efficient and effective regulatory protection for the country's navigable waters. Instead, the rule combines ambiguous terms and definitions with new and unbounded approaches to broaden jurisdiction. The result will have a chilling effect on activity throughout all sectors of the economy and will increase the cost of doing business. We are especially concerned that the increased need for permits and the potential for litigation will add to existing permitting delays. These issues can easily translate to lost businesses and jobs, and stalled or stopped beneficial economic activity.

The broadly written definition of tributary is an example of the regulatory overreach that we hoped would be clarified in the final rule, especially since we provided the agencies with detailed recommendations designed to improve the definition. Instead, the agencies moved forward with a tributary definition that would lead to time-consuming and costly permit requirements for an expanded number of water conveyances—costs that we believe outweigh any minimal benefits.

Furthermore, the agencies failed to complete many of the regulatory requirements that are designed to ensure collaboration and synergy among stakeholders. Executive Order 13132 requires robust

consultation with state and local governments. The agencies disregarded this consultation requirement based on an assertion that they were only modestly expanding jurisdiction. As a result, more than 33 states requested that the proposed rule be withdrawn rather than finalized and expressed concern that the agencies were not respecting the co-regulator role established for state and local governments by Congress under the CWA.

WAC members have consistently called for a federal regulation that will clarify the limits of federal jurisdiction consistent with Supreme Court decisions and congressional intent. It is now abundantly clear that Congress needs to provide guidance to the agencies and set parameters for that regulation. We believe S. 1140 will help create certainty by identifying "bright lines" and excluding waters that should be outside of federal jurisdiction, such as groundwater, isolated ponds, stormwater management systems, and streams without surface connections or sufficient flow to carry pollutants to navigable waters.

We respectfully ask that you support this vitally important legislation.

Sincerely,

Agricultural Retailers Association
American Exploration & Mining Association
American Farm Bureau Federation
American Gas Association
American Iron and Steel Institute
American Petroleum Institute
American Road & Transportation Builders Association
American Society of Golf Course Architects
Associated Builders and Contractors
Association of American Railroads
Association of Oil Pipe Lines
Club Managers Association of America
Corn Refiners Association
CropLife America
Edison Electric Institute
The Fertilizer Institute
Florida Sugar Cane League
Foundation for Environmental and Economic Progress (FEEP)
Golf Course Builders Association of America
Golf Course Superintendents Association of America
The Independent Petroleum Association of America (IPAA)
Industrial Minerals Association of North America
International Council of Shopping Centers (ICSC)
Interstate Natural Gas Association of America (INGAA)
Irrigation Association
Leading Builders of America

National Association of Home Builders
National Association of Manufacturers
National Association of REALTORS®
National Association of State Departments of Agriculture
National Cattlemen's Beef Association
National Club Association
National Corn Growers Association
National Cotton Council
National Council of Farmer Cooperatives
National Industrial Sand Association
National Mining Association
National Multifamily Housing Council
National Oilseed Processors Association
National Rural Electric Cooperative Association
National Stone, Sand and Gravel Association (NSSGA)
Portland Cement Association
Public Lands Council
Responsible Industry for a Sound Environment (RISE)
Southern Crop Production Association
Southeastern Lumber Manufacturers Association
Sports Turf Managers Association
Texas Wildlife Association
United Egg Producers
U.S. Chamber of Commerce